

SHEFFIELD CITY COUNCIL Planning & Highways Committee Report

Report of:	Director of Regeneration & Development Services
Date:	10 November 2015
Subject:	Enforcement Report 181-185 Abbeydale Road
Author of Report:	Fiona Sinclair
Summary:	To inform committee members of a breach of the Planning Regulations and to make recommendations on any further action required.

Reasons for Recommendations:

To remedy the breach of Planning Control

Recommendations:

That the Director of Regeneration & Development Services or Head of Planning be authorised to take any appropriate action including, if necessary, enforcement action and the institution of legal proceedings to secure the removal of an unauthorised canopy at 181-185 Abbeydale Road.

The Head of Planning is delegated to vary the action authorised in order to achieve the objectives hereby confirmed, including taking action to resolve any associated breaches of planning control.

Background Papers:

Category of Report: OPEN

PLANNING AND HIGHWAYS COMMITTEE DATE 10 NOV 2015

ENFORCEMENT REPORT

ERECTION OF AN UNAUTHORISED TIMBER CANOPY ON THE FRONT OF 181-185 ABBEYDALE ROAD S7

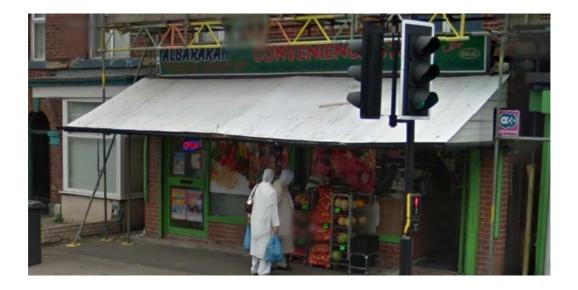
- 1. PURPOSE OF REPORT
- 1.1 To inform committee members of a breach of the Planning Regulations and to make recommendations on any further action required.
- 2. BACKGROUND
- 2.1 181-185 Abbeydale Road is a traditionally built two storey terraced property being a mixture of retail use at ground floor and residential at first floor/attic level; and located in an area that is predominantly commercial in character.
- 2.2 The property is located within a local shopping centre, as identified in the UDP and is currently being used as a grocery shop.
- 2.3 Abbeydale Road is in an area of the city that has been targeted, by the Council's Planning Enforcement Team, with the aim of improving the general appearance, of the street scene, and, to date, enforcement action has been successful in securing the removal of 5 unauthorised canopies (2007-2015) and a number of illegal advertisements in 2013.
- 2.4 A complaint, from a member of the public, was received, on 23 August 2013 concerning the erection of a metal framed canopy, with a white PVC sheet roof, that has been fixed to the property's front elevation and which faces Abbeydale Road.
- 2.5 Correspondence was entered into with the owner/occupier, of the shop informing them that the canopy had been erected without the benefit of planning permission, and that it should be removed within 28 days of the date of the letter.
- 2.6 The owner/occupier did not respond to this to this letter, and to date no attempt has been taken by them to remove the canopy as requested in the original correspondence; neither have they submitted an application for an alternative and more acceptable canopy so that the needs of this business can continue to be met.

- 2.7 Three other canopies, at 166, 140-142 and 755-757 Abbeydale Road, have also been reported to Committee for enforcement authority, resulting in the granting of planning permission for, and the provision of, a more acceptable retractable canopy at 755 757 Abbeydale Road.
- 3 ASSESSMENT OF BREACH OF CONTROL
- 3.1 The property is located within the Abbeydale Road Shopping Area as defined within the UDP.
- 3.2 Unitary Development Plan Policy S10 'Conditions on Development in Shopping Areas' states that new development must not cause residents or visitors in any hotel, hostel, residential institution or housing to suffer from unacceptable living conditions, including air pollution, noise, other nuisance or risk to health and safety and be well designed and of a scale and nature appropriate to the site.
- 3.3 Unitary Development Plan Policy BE5 'Building Design and Siting' states that good design and the use of good quality materials will be expected in all new and refurbished buildings and extensions and all extensions should respect the scale, from, detail and materials of the original building.
- 3.4 Although canopies are often a traditional feature of shops in this area, they tend to be the retractable metal and canvas fascia type that one associates with shops of this type and age. The function of the current canopy is to protect food displayed for sale from the elements. A traditional canopy, of the kind described above, could achieve that aim without harm to the street scene.
- 3.5 However, the canopy, in question, is a fixed metal frame structure with a PVC sheet roof, and is a permanent feature on the property's front elevation making it visually intrusive. It also does not respect character of the property to which it is attached, or that of other properties in the immediate vicinity from a point of view of the materials used in its construction. Therefore the canopy is considered to have a detrimental effect on the visual amenities of the street scene and contrary to policy BE5 and S10 of the UDP.
- 3.6 The photographs, below, show the property in question and demonstrate the visual harm is unacceptable in this area.

Photograph 1



Photograph 2



4. REPRESENTATIONS.

4.1 A letter was received from a member of the public, on 23 August 2013, concerning the erection of this unauthorised canopy and asking that enforcement action be taken to secure its removal.

5. ASSESSMENT OF ENFORCEMENT OPTIONS

- 5.1 Section 171C of the Town and Country Planning Act provides for the service of a Planning Contravention Notice. The notice requires information about the breach of planning control and property ownership. It also gives an opportunity for the recipient to meet with officers to make representations. Such a meeting could be used to encourage regularisation by retrospective application and/or discussions about possible remedies where harm has resulted from the breach. In this case it is clear that the canopy is in breach of planning control and as such it is not considered that the serving of a PCN would be of any value.
- 5.2 Section 172 of the Act provides for the service of an enforcement notice (EN). In this case such a notice would require the removal of the canopy to make good the harm caused by the unauthorised development. There is a right to appeal to the Planning Inspectorate, against the service of an Enforcement Notice. However, it is considered that the Council would be able to successfully defend any such appeal.
- 6 EQUAL OPPORTUNITIES
- 6.1 There are no equal opportunity issues arising from the recommendations in this report.
- 7 FINANCIAL IMPLICATIONS
- 7.1 There are no additional financial implications expected as a result of this report. If an appeal is made against the enforcement notice, costs can be awarded against the Council if it is shown that they have behaved "unreasonably" in the appeal process, it is uncommon that this will happen. However, in the unlikely event compensation is paid, it would be met from the planning revenue budget.
- 8.0 RECOMMENDATIONS
- 8.1 That the Director of Regeneration & Development Services or Head of Planning be authorised to take any appropriate action including, if necessary, enforcement action and the institution of legal proceedings to secure the removal of the unauthorised canopy at 181-185 Abbeydale Road.

8.2 The Head of Planning is delegated to vary the action authorised in order to achieve the objectives hereby confirmed, including taking action to resolve any associated breaches of planning control.



Site Plan

Maria Duffy Head of Planning Service 29/10/2015